

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-03 H-01 INR-05 L-01

NSAE-00 NSC-05 PA-01 RSC-01 PRS-01 SP-02 SS-15

USIA-06 SAM-01 SAI-01 IO-04 EB-04 COME-00 TRSE-00

AID-05 DLOS-03 COA-01 FEA-01 ACDA-05 OES-02 SWF-01

AGR-05 IGA-01 /088 W

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E.O. 11652: N/A

TAGS: PFOR NO

SUBJ: FOREIGN MINISTER FRYDENLUND'S ANNUAL STATEMENT:
CONTINUITY AND CHANGE IN NORWEGIAN FOREIGN POLICY

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REF: (A) OSLO 4857 (B) OSLO 4874 (C) OSLO 4870 (D) OSLO 4872

SUMMARY NORWAY'S FOREIGN MINISTER FRYDENLUND FORMALLY ANNOUNCED IN HIS ANNUAL FOREIGN POLICY ADDRESS TO THE STORTING ON NOVEMBER 1 THAT NORWAY WOULD OPT FOR ASSOCIATE RATHER THAN FULL ECG MEMBERSHIP. IN AN OTHERWISE WIDE-RANGING AND THOUGHTFUL STATEMENT, HE TOLD NORWEGIANS WHETHER THEY LIKED IT OR NOT THEY WOULD BE FORCED TO PLAY A GREATER ROLE IN WORLD AFFAIRS BECAUSE OF THEIR NEW OFFSHORE RESOURCES. HE OUTLINED POSITIONS AND INITIATIVES ON CURRENT ISSUES -- PLO, LOS, ECOSOC, AID TO LDC'S -- AND THEN DEFINED SOME MAJOR NEW PROBLEM AREAS FOR NORWEGIANS -- THE CONTINENTAL SHELF, OCEANS AND THE ARCTIC. FINALLY, THE FOREIGN MINISTER POITNEDLY REAFFIRMED THE CONTINUITY OF NORWAY'S FOREIGN POLICY THROUGH CONTINUING SUPPORT FOR THE UN, NATO, EFTA, AND NORDIC COOPERATION. THE STATEMENT WAS A TYPICAL EXPOSITION OF FRYDENLUND'S CONCEPT OF NORWAY'S FUTURE INTERNATIONAL INTERESTS AND PROBLEMS. BUT THE STATEMENT COULD NOT MASK THE FACT THAT HIS GOVERNMENT'S PRINCIPAL RECENT ACTIONS -- PROPOSED EXTENDED FISHERIES LIMITS, REJECTION OF ECG MEMBERSHIP, RESTRICTION OF FOREIGN PARTICIPATION IN NORWEGIAN OIL EXPLORATION AND SUPPORT FOR PLO PARTICIPATION IN UN DEBATE -- CAN AND ARE BEING LOOKED UPON AS EITHER NATIONALISTIC MEASURES OR BREAKS WITH ESTABLISHED POLICY LINES. THE STORTING DEBATE NOV 19 ON HIS STATEMENT IS LIKELY TO REVOLVE AROUND THOSE SPECIFIC CONCERNS. END SUMMARY.

1. IN HIS MAJOR FOREIGN POLICY STATEMENT OF YEAR TO STORTING FOREIGN MINISTER FRYDENLUND TOLD NORWEGIANS THAT THEIR NEW FOUND OIL AND GAS RESOURCES HAVE PUT THEM IN A PRIVILEGED POSITION WHICH, WHETHER THEY LIKE IT OR NOT, IMPOSES NEW INTERNATIONAL DEMANDS AND RESPONSIBILITIES ON THEM. BUT IN LOOKING AHEAD HE SAID THEY MUST EXERCISE CAUTION AND MAINTAIN CONTINUITY.

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2. THE KEY IMMEDIATE PORTION OF HIS STATEMENT -- NORWAY'S DECISION TO FOREGO ECG MEMBERSHIP FOR ASSOCIATION -- CAME AS AN ANTICLIMAX, FOR THE PRESS AND ECG MEMBERS WERE ALREADY AWARE OF NORWAY'S STAND (REFTEL C). TEXT OF ECG PART OF FOR MIN'S REMARKS REPORTED IN REFTEL D. FRYDENLUND ANNOUNCED TOO THAT HE WOULD MAKE A STATEMENT

LATER DENYING THE ALLEGED DEAL BETWEEN HIMSELF AND SECRETARY KISSINGER ON TIMING OF THE ANNOUNCEMENT OF NORWEGIAN DECISION (REFTEL B).

3. IN THE STATEMENT FRYDENLUND PROJECTED NORWAY'S POLICY AGAINST THE FUNDAMENTAL WORLD POLITICAL CURRENTS OF SUPERPOWER RAPPROCHMENT, INFLATION, OVER-POPULATION, FOOD AND RESOURCE SHORTAGES AND TECHNOLOGICAL CHANGE (ECHOING THE SECRETARY'S UNGA ADDRESS) AND CONCLUDED THAT WE WERE IN FOR A MORE DISORDERLY WORLD WHERE NEW FORMS OF INTERNATIONAL COOPERATION WERE ESSENTIAL.

4. TURNING TO CURRENT ISSUES HE REPEATED HIS EARLIER ARGUMENTS SUPPORTING NORWAY'S VOTE TO INVITE PLO TO PARTICIPATE IN THE UNGA DEBATE (REFTEL A), SAYING THAT, WHILE THE ACTION DID NOT IMPLY RECOGNITION OF THE PLO OR ITS PROGRAM, ALLOWING PLO TO PUT FORWARD ITS VIEWS WOULD PRODUCE MORE BENEFICIAL EFFECT ON CLIMATE OF CONFLICT THAN IF THEY WERE EXCLUDED.

5. CALLING ATTENTION TO HIS UNGA SPEECH URGING SMALL NATIONS TO WORK TOGETHER TO IMPROVE UN, HE SAID NORWAY WOULD PRESS IN ECOSOC NEXT YEAR TO ORGANIZE ITSELF TO HELP MANAGE ACTIONS TO DEAL WITH URGENT WORLD ECONOMIC AND SOCIAL PROBLEMS.

6. AID WOULD BECOME MORE IMPORTANT FACTOR IN NORWEGIAN FOREIGN POLICY, HE SAID, AND NORWEGIAN HELP TO LDC'S WILL INCREASE FROM 693 MILLION NKR. (\$13 MILLION) THIS YEAR TO 1,750 MILLION LIMITED OFFICIAL USE

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NKR. (\$33 MILLION) IN 1978. BUT HE CAUTIONED THAT SUCH AN INCREASE MUST COINCIDE WITH PUBLIC OPINION TOWARD AID, AND THIS CONCERN WOULD BE SUBJECT OF IMPORTANT UPCOMING REPORT TO STORTING.

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7. AID TO GREECE, PORTUGAL AND TURKEY, HE SAID,
WAS A NATURAL AND EXPECTED RESULT OF NORWAY'S
SUPPORT OF THEIR NEW DEMOCRATIC MOVEMENTS,
AND IN ACCORDANCE AGGREMENTS MADE ON HIS RECENT
TRIP TO PORTUGAL HE SAID GOVERNMENT WOULD
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FURNISH (REFTEL D) PORTUGAL SUPPLIES OF PAPER
TO HELP IN FREE ELECTION THERE NEXT SPRING.
(IN SEPARATE ACTION FINANCE MINISTER KLEPPE
PROPOSED LAST WEEK AT MEETING OF EFTA MINISTERS

IN HELSINKI THAT EFTA PROVIDE FINANCIAL
SUPPORT TO PORTUGAL, AS WELL).

8. A SIGNIFICANT SEGMENT OF STATEMENT DEALT
WITH WHAT FOR MIN CHARACTERIZED AS CRITICAL NEW
POLICY FORMULATION TASKS FOR NORWAY -- OIL,
THE OCEANS AND THE ARCTIC. IN ADDITION TO THE
ECG MATTER, ON OIL FRYDENLUND POINTED TO
NORWEGIAN INTERESTS IN AVERTING INFLATION,
AVOIDING PRODUCER-CONSUMER CONFRONTATION,
HELPING LDC'S AND TRADING WITH NORDIC, WEST
EUROPEAN AND OTHER NATIONS. HE SAID THE
GOVERNMENT'S CLEAR EMPHASIS WAS ON SECURING
PERMANENT NORWEGIAN LEADERSHIP OF EXPLORATION
FOR AND EXPLOITATION OF OIL IN THE NORTHERN
SECTORS OF NORWAY'S CONTINENTAL SHELF AS WELL
AS NORWEGIAN NATIONAL DIRECTION AND CONTROL
THERE.

9. ON THE OCEANS HE SAID THERE WAS A SOUND
BASIS FOR FINAL LOS NEGOTIATIONS NEXT YEAR AND
THAT NORWAY CLEARLY UNDERSTOOD THE CLOSE RE-
LATIONSHIP BETWEEN PROPOSED ECONOMIC ZONE AND
OTHER ESSENTIAL ELEMENTS OF LOS PACKAGE. HE
BASED THE PROPOSED NORWEGIAN UNILATERAL EXTEN-
SION OF FISHERIES ON NEED TO PROTECT STOCKS BUT
AT SAME TIME ACKNOWLEDGED THAT UNILATERAL ACTION
DETRACTED FROM THE INTERNATIONAL REGULATORY
MEASURES NEEDED TO EFFECTIVELY PROTECT FISH
RESOURCES.

10. FOR FIRST TIME HE CALLED ATTENTION TO
ARCTIC WHERE HE STATED NORWAY WILL INFLUENCE
INTERNATIONAL DEVELOPMENTS IN YEARS TO COME.
HE SAID GOAL WAS TO SEEK PEACEFUL AND BALANCED
DEVELOPMENT OF AREA'S RESOURCES. "WE MUST,"
HE SAID, "TRY TO BRING ABOUT COOPERATION BETWEEN
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THE COUNTRIS BORDERING THE ARCTIC." HE NOTED
NEGOTIATIONS WOULD BEGIN WITH THE USSR ON
CONTINENTAL SHELF BOUNDARY NOV 25, AND HE
POINTED TO POSSIBILITIES OF OIL AND GAS ON
NORWEGIAN NORTHERN SHELF ADDING: "THIS DOES
NOT MEAN THAT SUCH OPERATIONS WILL IN FACT BE
COMMENCED SOON." IT WILL, HE SAID, DEPEND ON NORWEGIAN
EVALUATION OF PRIORITIES.

11. ALERT TO THE MOUNTING CONCERN HERE THAT
LABOR GOVERNMENT IS STRAYING FROM COUNTRY'S

TRADITIONAL FOREIGN POLICY, FOR MIN MADE POINT OF EMPHASIZING GOVERNMENT'S INTENTION TO BUILD UPON ESTABLISHED FOREIGN AND SECURITY POLICY ROOTED IN SUPPORT OF UN, NATO, EFTA, NORDIC COOPERATION, DETENTE AND ARMS CONTROL, WHICH HE RECALLED ARE BASED ON FUNDAMENTAL NATIONAL INTERESTS.

12. COMMENT: FRYDENLUND'S LENGTHY EXPOSITION IS VALUABLE IN WHAT IT PROJECTS AS THE FUTURE LINES OF NORWEGIAN POLICY, CALLING FOR RESPONSIBLE ROLE IN GREATER INTERNATIONAL COOPERATION. AMONG THE IMPORTANT NEW LINES IS THAT SKETCHED FOR THE ARCTIC. BUT THIS OUTWARD LOOKING PRESENTATION WILL BE JUDGED AGAINST THE GOVERNMENT'S ACTIONS WHERE RECENT POSITIONS ON SUCH ISSUES AS ECG, FISHERY BOUNDARY EXTENSIONS, LIMITED FOREIGN PARTICIPATION IN OFF-SHORE OIL ACTIVITIES AND PLO PARTICIPATION AT THE UNGA, HAVE SUGGESTED TO DOMESTIC AND FOREIGN POLITICAL OBSERVERS THAT THE MINORITY LABOR GOVERNMENT IS EITHER OVERCAUTIOUS OR DRIFTING AWAY FROM THE WESTERN COOPERATIVE APPROACH PURSUED SINCE WORLD WAR II. THIS SO-CALLED "DRIFT" IS LIKELY TO BE THE CONTEXT WITHIN WHICH THE STARTING DEBATES FRYDENLUND'S STATEMENT ON NOV. 19. BYRNE

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